Ten Essential Observations on Guns in America

James D. Wright

Talk of "gun control" is very much in the air these days. Emboldened by their successes in getting the Brady Act enacted, the pro-control forces are now striking on a number of fronts: bans on various so-called assault weapons, mandatory gun registration, strict new laws against juvenile acquisition and possession of guns, and on through the list. Much current gun-control activity springs from a recent and generally successful effort to redefine gun violence mainly as a public health issue rather than a criminal justice issue.

Increasingly, the ammunition of the gun control war is data. Pro-control advocates gleefully cite studies that seem to favor their position, of which there is no shortage, and anti-control advocates do likewise. Many of the "facts" of the case are, of course, hotly disputed; so too are their implications and interpretations. Here I should like to discuss ten essential facts about guns in America that are not in dispute—ten fundamental truths that all contestants either do or should agree to—and briefly ponder the implications of each for how the problem of guns and gun violence perhaps should be approached. These facts and their implications derive from some twenty years of research and reflection on the issues.

1. Half the households in the country own at least one gun. So far as I have been able to determine, the first question about gun ownership asked of a national probability sample of U.S. adults was posed in 1959; a similar question asking whether anyone in the house-

hold owns a gun has since been repeated dozens of times. Over the ensuing thirty-five years, every survey has reported more or less the same result: Just about half of all U.S. households own one or more guns. This is probably not the highest gun ownership percentage among the advanced industrial societies (that honor probably goes to the Swiss), but it qualifies as a very respectable showing. We are, truly, a "gun culture."

Five important implications follow more or less unambiguously from this first essential observation.

The percentage of households owning guns has been effectively constant for nearly four decades; at the same time, the total number of guns in circulation has increased substantially, especially in the last two decades. The evident implication is that the increasing supply of guns has been absorbed by population growth, with newly formed households continuing to arm themselves at the average rate, and by the purchase of additional guns by households already owning one or more of them. In fact there is fairly solid evidence that the average number of guns owned by households owning any has increased from about three in the late 1970s to about four today.

The second implication is thus that many (and conceivably nearly all) of the new guns coming into circulation are being purchased by people who already own guns, as opposed to first-time purchases by households or individuals who previously owned no guns. I think it is also obvious that from the viewpoint of pub-

lic safety, the transition from N to N + 1 guns is considerably less ominous than the transition from no guns to one gun. If this second implication is correct, it means that most of the people in the gun shops today buying new guns already own at least one gun, a useful point to keep in mind when pondering, for example, the alleged "cooling off" function to be served by waiting periods imposed at the point of retail sale.

Furthermore, it is frequently argued by pro-control advocates that the mere presence of guns causes people to do nutty and violent things that they would otherwise never even consider. In the academic literature on "guns as aggression-eliciting stimuli," this is called the "trigger pulls the finger" hypothesis. If there were much substance to this viewpoint, the fact that half of all U.S. households possess a gun would seem to imply that there ought to be a lot more nuttiness "out there" than we actually observe. In the face of widespread alarm about the skyrocketing homicide rate, it is important to remember that the rate is still a relatively small number of homicides (ten to fifteen or so) per hundred thousand people. If half the households own guns and the mere presence of guns incites acts of violence, then one would expect the bodies to be piled three deep, and yet they are not.

Fourth, gun ownership is normative, not deviant, behavior across vast swaths of the social landscape. In certain states and localities, it would be an odd duck indeed who did not own a gun. Surveys in some smaller southern cities, for example, have reported local gun ownership rates in excess of 90 percent.

And finally, to attempt to control crime or violence by controlling the general ownership or use of guns among the public at large is to attempt to control the behaviors of a very small fraction of the population (the criminally or violently inclined fraction) by controlling the behaviors and activities of roughly half the U.S. population. Whatever else might be said about such an approach, it is certainly not very efficient.

2. There are 200 million guns already in circulation in the United States, give or take a few tens of millions. It has been said, I think correctly, that firearms are the most commonly owned piece of sporting equipment in the United States, with the exception of pairs of sneakers. In any case, contestants on all sides of the gun debate generally agree that the total number of guns in circulation is on the order of 200 million—nearly one gun for every man, women, and child in the country.

It is not entirely clear how many acts of gun violence occur in any typical year. There are 30-35,000 deaths due to guns each year, perhaps a few hundred

thousand nonfatal but injurious firearms accidents, maybe 500,000 or 600,000 chargeable gun crimes (not including crimes of illegal gun possession and carrying), and God knows how many instances in which guns are used to intimidate or prey upon one's fellow human beings. Making generous allowances all around, however, the total number of acts of accidental and intentional gun violence, whether fatal, injurious, or not, cannot be more than a couple of million, at the outside. This implies that the 200 million guns now in circulation would be sufficient to sustain roughly another century of gun violence at the current rates, even assuming that each gun was used once and only once for some nefarious purpose and that all additions to the gun supply were halted permanently and at once. Because of the large number of guns already in circulation, the violence-reductive effects of even fairly Draconian gun-control measures enacted today might well not be felt for decades.

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Many recent gun-control initiatives, such as the Brady Act, are aimed at the point of retail sale of firearms and are therefore intended to reduce or in some way disrupt the flow of new guns into the domestic market. At the outside, the number of new guns coming onto the market yearly is a few million, which adds but a few percent to the existing supply. If we intend to control gun violence by reducing the availability of firearms to the general public, as many argue we should, then we have to find some workable means to confront or control the vast arsenal of guns already circulating through private hands.

Various "amnesty," "buyback," and "please turn in your guns" measures have been attempted in various jurisdictions all over the country; in one well-publicized effort, teenagers could swap guns for Toys R Us gift certificates. The success of these programs has been measured in units of several dozen or at most a few hundred relinquished firearms; the net effect on the overall supply of guns is far too trivial to even bother calculating.

3. Most of those 200 million guns are owned for socially innocuous sport and recreational purposes.

Only about a third of the guns presently in circulation are handguns; the remainder are rifles and shotguns. When one asks gun owners why they own guns, various sport and recreational activities dominate the responses—hunting, target shooting, collecting, and the like. Even when the question is restricted to handgun owners, about 40 percent say they own the gun for sport and recreational applications, another 40 percent say they own it for self-protection, and the remaining 20 percent cite their job or occupation as the principal reason for owning a gun.

Thus for the most part, gun ownership is apparently a topic more appropriate to the sociology of leisure than to the criminology or epidemiology of violence. Many pro-control advocates look on the sporting uses of guns as atavistic, barbaric, or just plain silly. But an equally compelling case could be made against golf, which causes men to wear funny clothes, takes them away from their families, and gobbles up a lot of pretty, green, open space that would be better used as public parks. It is, of course, true that golf does not kill 35,000 people a year (although middle-aged men drop dead on the golf course quite regularly), but it is also true that the sport and recreational use of guns does not kill 35,000 people a year. There are fewer than a thousand fatal hunting accidents annually; death from skeet shooting, target practice, and such is uncounted but presumably very small. It is the violent or criminal abuse of guns that should concern us, and the vast majority of guns now in circulation will never be used for anything more violent or abusive than killing the furry creatures of the woods and fields.

The sport and recreational use of guns does not kill 35,000 people a year.

Unfortunately, when we seek to control violence by controlling the general ownership and use of firearms among the public at large, it at least looks as though we think we have intuited some direct causal connection between drive-by shootings in the inner city and squirrel hunting or skeet shooting in the hinterland. In any case, this is the implication that the nation's squirrel hunters and skeet shooters often draw; frankly, is it any wonder they sometimes come to question the motives, not to mention the sanity, of anyone who would suggest such a thing?

4. Many guns are also owned for self-defense against crime, and some are indeed used for that purpose;

whether they are actually any safer or not, many people certainly seem to feel safer when they have a gun. There is a fierce debate raging in gun advocacy circles these days over recent findings by Gary Kleck that Americans use guns to protect themselves against crime as often as one or two million times a year, which, if true, is hard to square with the common assumption of procontrol advocates that guns are not an efficacious defense against crime. Whatever the true number of self-defensive uses, about a quarter of all guns owners and about 40 percent of handgun owners cite defense against crime as the main reason they own a gun, and large percentages of those who give some other main reason will cite self-defense as a secondary reason. Gun owners and gun advocates insist that guns provide real protection, as Kleck's findings suggest; antigun advocates insist that the sense of security is more illusory than real.

But practically everything people do to protect themselves against crime provides only the illusion of security in that any such measure can be defeated by a sufficiently clever and motivated criminal. Dogs can be diverted or poisoned, burglar bars can be breached, home alarm systems can be subverted, chains and deadbolt locks can be cut and picked. That sales of all these items have skyrocketed in recent years is further proof—as if further proof were needed—that the fear of crime is real. Most people have also realized, correctly, that the police cannot protect them from crime. So people face the need to protect themselves and many choose to own a gun, along with taking many other measures, for this purpose. Does a society that is manifestly incapable of protecting its citizens from crime and predation really have the right or moral authority to tell people what they may and may not do to protect themselves?

Since a "sense of security" is inherently a psychological trait, it does no good to argue that the sense of security afforded by owning a gun is "just an illusion." Psychological therapy provides an illusion of mental wellness even as we remain our former neurotic selves, and it is nonetheless useful. The only sensible response to the argument that guns provide only an illusion of security is, So what?

5. The bad guys do not get their guns through customary retail channels. Research on both adult and juvenile felons and offenders has made it obvious that the illicit firearms market is dominated, overwhelmingly, by informal swaps, trades, and purchases among family members, friends, acquaintances, and street and black-market sources. It is a rare criminal indeed who attempts to acquire a gun through a conventional overThe national five-day waiting period will have no effect on the acquisition of guns by criminals because that is not how the bad guys get their guns in the first place.

As I have already noted, many efforts at gun control pertain to the initial retail sale of weapons, for example, the prohibition against gun purchases by people with felony records or alcohol or drug histories contained in the Gun Control Act of 1968, the national five-day waiting period, or various state and local permit and registration laws. Since felons rarely obtain guns through retail channels, controls imposed at the point of retail sale necessarily miss the vast majority of criminal firearms transactions. It is thus an easy prediction that the national five-day waiting period will have no effect on the acquisition of guns by criminals because that is not how the bad guys get their guns in the first place.

Having learned (now more than a decade ago) that the criminal acquisition of guns involves informal and intrinsically difficult-to-regulate transfers that are entirely independent of laws concerning registration and permits, average gun owners often conclude (whether rightly or wrongly) that such measures must therefore be intended primarily to keep tabs on them, that registration or permit requirements are "just the first step" toward outright confiscation of all privately held firearms, and that mandated registration of new gun purchases is thus an unwarranted "police state" intrusion on law-abiding citizens' constitutional rights. Reasoning in this vein often seems bizarre or even psychotic to proponents of registration or permit laws, but it is exactly this reasoning that accounts for the white-hot ferocity of the debate over guns in America today.

And similar reasoning applies to the national waiting period: Since it is well known that the bad guys do not generally obtain guns through normal retail channels, waiting periods enforced at the point of retail sale can only be aimed at thwarting the legitimate inten-

tions of the "good guys." What conceivable crime-reductive benefit will a national five-day waiting period give us? If the answer is "probably very little," then the minds of average gun owners are free to speculate on the nefarious and conspiratorial intentions that may be harbored, consciously or not, by those who favor such a thing. The distinction between ill-considered and evil is quickly lost, and the debate over guns in America gets hotter still.

That the illicit gun market is supplied largely through theft from legitimate owners erodes any useful distinction between legitimate and illegitimate guns. Any gun that can be owned legitimately can be stolen from its legal owner and can end up in criminal hands. The effort to find some way to interdict or interfere with the criminal gun market while leaving legitimate owners pretty much alone is therefore bootless. So long as anybody can have a gun, criminals will have them too, and it is useful to remember that there are 200 million guns out there—an average of four of them in every second household.

6. The bad guys inhabit a violent world; a gun often makes a life-or-death difference to them. When one asks felons—either adult or juvenile—why they own and carry guns, themes of self-defense, protection, and survival dominate the responses. Very few of the bad guys say they acquire or carry guns for offensive or criminal purposes, although that is obviously how many of them get used. These men live in a very hostile and violent environment, and many of them have come to believe, no doubt correctly, that their ability to survive in that environment depends critically on being adequately armed. Thus the bad guys are highly motivated gun consumers who will not be easily dissuaded from possessing, carrying, and using guns. If sheer survival is the issue, then a gun is a bargain at practically any price. As James Q. Wilson has argued, most of the gun violence problem results from the wrong kinds of people carrying guns at the wrong time and place. The survival motive among the bad guys means exactly that the "wrong kinds of people" will be carrying guns pretty much all the time. The evident implication is that the bad guys have to be disarmed on the street if the rates of gun violence are to decline, and that implies a range of intervention strategies far removed from what gun control advocates have recently urged on the American population.

7. Everything the bad guys do with their guns is already against the law. That criminals will generally be indifferent to our laws would seem to follow from the definitions of the terms, but it is a lesson that we have had to relearn time and time again throughout

our history. So let me stress an obvious point: Murder is already against the law, yet murderers still murder; armed robbery is against the law, yet robbers still rob. And as a matter of fact, gun acquisition by felons, whether from retail or private sources, is also already illegal, yet felons still acquire guns. Since practically everything the bad guys do with their guns is already against the law, we are entitled to wonder whether there is any new law we can pass that would persuade them to stop doing it. It is more than a little bizarre to assume that people who routinely violate laws against murder, robbery, or assault would somehow find themselves compelled to obey gun laws, whatever provisions they might contain.

8. Demand creates it own supply. That "demand creates its own supply" is sometimes called the First Law of Economics, and it clearly holds whether the commodity in demand is legal or illegal. So long as a demand exists, there will be profit to be made in satisfying it, and therefore it will be satisfied. In a capitalist economy, it could scarcely be otherwise. So long as people, be they criminals or average citizens, want to own guns, guns will be available for them to own. The vast arsenal of guns already out there exists in the first instance because people who own guns like guns, the activities that guns make possible, and the sense of security that guns provide. "Supply side" approaches to the gun problem are never going to be any more effective than "supply side" approaches to the drug problem, which is to say, not at all. What alcohol and drug prohibition should have taught us (but apparently has not) is that if a demand exists and there is no legal way to satisfy it, then an illegal commerce in the commodity is spawned, and we often end up creating many more problems than we have solved.

Brazil and several European nations manufacture small arms; the Brazilian lines are relatively inexpensive but decent guns. In fundamental respects, the question whether we can disarm the American criminal population amounts to asking whether an organized criminal enterprise that successfully illegally imports hundreds of tons of Colombian cocaine into the U.S. market each year would not find the means to illegally import hundreds of tons of handguns from Brazil. And if this is the case, then it seems more or less self-evident that the supply of firearms to the criminal population will never be reduced by enough to make an appreciable difference.

9. Guns are neither inherently good nor inherently evil; guns, that is, do not possess teleology. Benevolence and malevolence inhere in the motives and behaviors of people, not in the technology they possess.

Any firearm is neither more nor less than a chunk of machined metal that can be put to a variety of purposes, all involving a small projectile hurtling at high velocity downrange to lodge itself in a target. We can only call this "good" when the target is appropriate and "evil" when it is not; the gun itself is immaterial to this judgment.

Gun-control advocates have a long history of singling out "bad" guns for policy attention. At one time, the emphasis was on small, cheap handguns—"Saturday Night Specials"—which were thought to be inherently "bad" because no legitimate use was thought to exist for them and because they were thought to be the preferred firearm among criminals. Both these thoughts turned out to be incorrect. Somewhat later, all handguns, regardless of their characteristics, were singled out (as by the National Coalition to Ban Handguns); most recently, the so-called military-style assault weapons are the "bad guns of the month."

From the gun culture's viewpoint, restrictions on the right to "keep and bear arms" amount to the systematic destruction of a valued way of life and are thus a form of cultural genocide.

Singling out certain types of guns for policy attention is almost always justified on the grounds that the type of gun in question "has no legitimate use" or "is designed only to kill." By definition, however, all guns are "designed to kill" (that is, to throw a projectile downrange to lodge in a target), and if one grants the proposition that self-defense against predation and plunder is a legitimate reason to own a gun, then all guns, regardless of their type or characteristics, have at least some potentially "legitimate" application. It seems to me, therefore, that the focus in gun-control circles on certain "bad" guns is fundamentally misplaced. When all is said and done, it is the behavior of people that we should seek to control. Any gun can be used legitimately by law-abiding people to hunt, shoot at targets, or defend themselves against crime; and likewise, any gun can be used by a criminal to prey upon and intimidate other people. Trying to sort firearms into "inherently bad" and "inherently good" categories seems fundamentally silly.

10. Guns are important elements of our history and culture. Attempts to control crime by regulating the

ownership or use of firearms are attempts to regulate the artifacts and activities of a culture that, in its own way, is as unique as any of the myriad other cultures that comprise the American ethnic mosaic. This is the American gun culture, which remains among the least understood of any of the various subcultural strands that make up modern American society.

There is no question that a gun culture exists, one that amply fulfills any definition of a culture. The best evidence we have on its status as a culture is that the single most important predictor of whether a person owns a gun is whether his or her father owned one, which means that gun owning is a tradition transmitted across generations. Most gun owners report that there were firearms in their homes when they were growing up; this is true even of criminal gun users.

The existence and characteristics of the American gun culture have implications that rarely are appreciated. For one, gun control deals with matters that people feel strongly about, that are integral to their upbringing and their worldview. Gun-control advocates are frequently taken aback by the stridency with which their seemingly modest and sensible proposals are attacked, but from the gun culture's viewpoint, restrictions on the right to "keep and bear arms" amount to the systematic destruction of a valued way of life and are thus a form of cultural genocide.

Guns evoke powerful, emotive imagery that often stands in the way of intelligent debate. To the pro-control point of view, the gun is symbolic of much that is wrong in American culture. It symbolizes violence, aggression, and male dominance, and its use is seen as an acting out of our most regressive and infantile fantasies. To the gun culture's way of thinking, the same gun symbolizes much that is right in the culture. It symbolizes manliness, self-sufficiency, and independence, and its use is an affirmation of man's relationship to nature and to history. The "Great American Gun War," as Bruce-Briggs has described it, is far more than a contentious debate over crime and the equipment with which it is committed. It is a battle over fundamental and equally legitimate sets of values.

Scholars and criminologists who speculate on the problem of guns, crime, and violence would thus do well to look at things, at least occasionally, from the gun culture's point of view. Hardly any of the 50 million or so American families that own guns have ever harmed anyone with their guns, and virtually none ever intend to. Nearly everything these families will ever do with their firearms is both legal and largely innocuous. When, in the interests of fighting crime, we advocate restrictions on their rights to own guns, we are casting aspersions on their decency, as though we somehow hold them responsible for the crime and violence that plague this nation. It is any wonder they object, often vociferously, to such slander?

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